

Stage 2 Greater Manchester Green Belt Study

Addendum: Cumulative Assessment of Proposed 2021 PfE Plan Allocations and Additions

Greater Manchester Combined Authority

Final report
Prepared by LUC
June 2021



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Stage 2 Greater Manchester Green Belt Study

PfE 2021 SITE REFERENCES INSERT

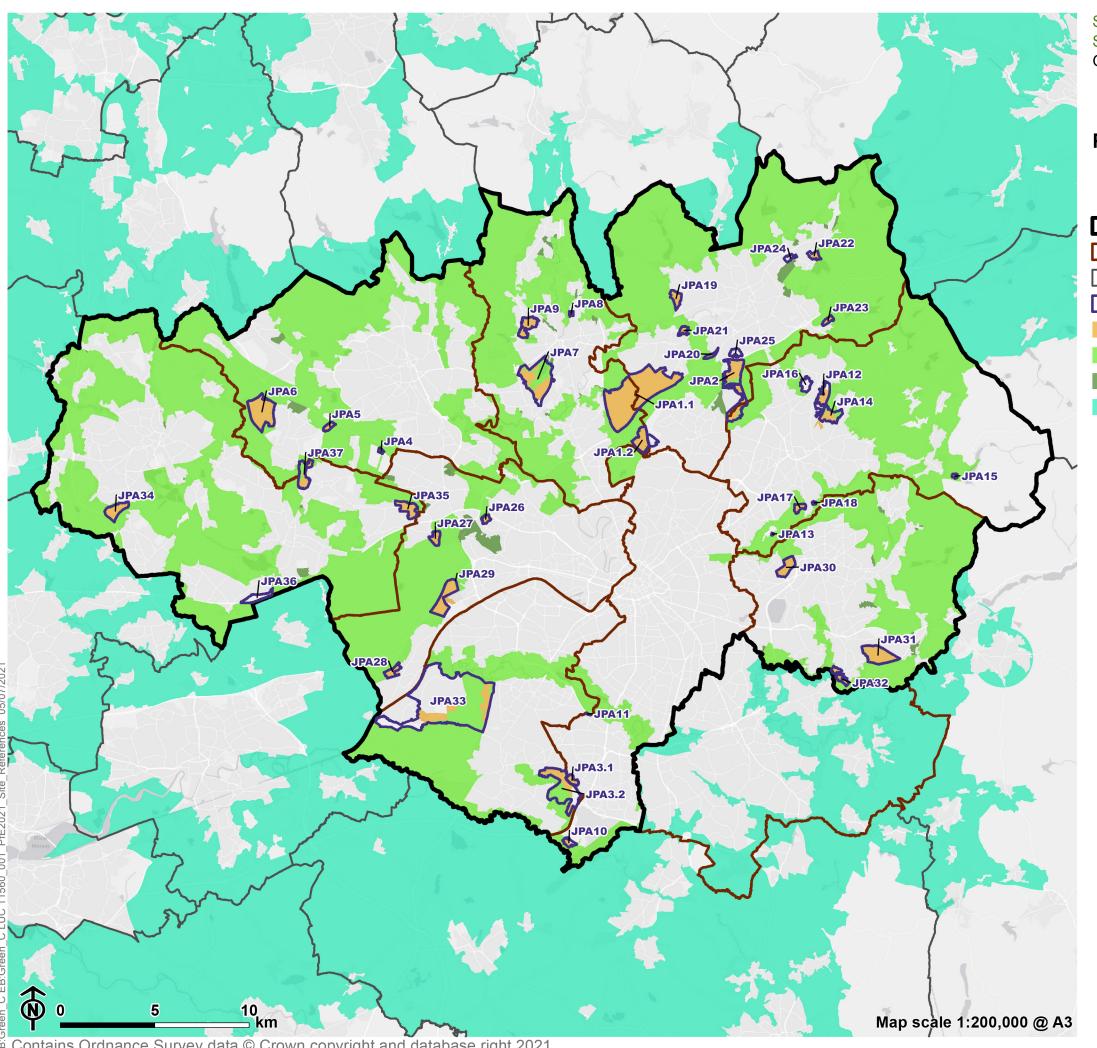
The Places for Everyone (PfE) Plan uses allocation policy numbers that are different to those used in the Greater Manchester Spatial Framework (GMSF). The GMSF policy numbers (and in some instances the allocation names) were also different to the allocation references used by LUC in their original assessments. For consistency with those earlier assessment reports, the original LUC allocation codes are used in this addendum, but for ease of reference the table below sets out a comparison between the LUC Allocation references and names, the 2020 GMSF policy numbers and names, and the 2021 PfE policy numbers. The following map shows the allocation locations with their PfE Plan policy numbers.

District	LUC Allocation Ref	LUC Allocation Name	GMSF 2020 policy number	2020 GMSF / 2021 PfE Allocation Name	2021 PfE policy number
Cross Boundary	GM1.1	Northern Gateway: Heywood/Pilsworth	GMA1.1	Heywood / Pilsworth (Northern Gateway)	JPA1.1
Cross Boundary	GM1.2	Northern Gateway: Simister/Bowlee	GMA1.2	Simister and Bowlee (Northern Gateway)	JPA1.2
Bury	GM1.3	Northern Gateway: Whitefield	Deleted	N/A	N/A
Cross Boundary	GM2	Stakehill	GMA2	Stakehill	JPA2
Cross Boundary	GM3	Kingsway South	Deleted	N/A	N/A
Manchester	GM11	Roundthorn MediPark Extension	GMA3.1	Medipark	JPA3.1
Trafford	GM46	Timperley Wedge	GMA3.2	Timperley Wedge	JPA3.2
Bolton	GM4	Bewshill Farm	GMA4	Bewshill Farm	JPA4
Bolton	GM5	Chequerbent North	GMA5	Chequerbent North	JPA5
Bolton	GM6	West of Wingates / M61 Junction 6	GMA6	West of Wingates / M61 Junction 6	JPA6
Bury	GM7	Elton Reservoir	GMA7	Elton Reservoir	JPA7
Bury	GM8	Seedfield	GMA8	Seedfield	JPA8
Bury	GM9	Walshaw	GMA9	Walshaw	JPA9

District	LUC Allocation Ref	LUC Allocation Name	GMSF 2020 policy number	2020 GMSF / 2021 PfE Allocation Name	2021 PfE policy number
Manchester	GM10	Global Logistics	GMA10	Global Logistics	JPA10
Manchester	GM12	Southwick Park	GMA11	Southwick Park	JPA11
Oldham	GM14	Beal Valley	GMA12	Beal Valley	JPA12
Oldham	GM22	Woodhouses	GMA13	Bottom Field Farm (Woodhouses)	JPA13
Oldham	GM15	Broadbent Moss	GMA14	Broadbent Moss	JPA14
Oldham	GM18	Robert Fletchers	GMA15	Chew Brook Vale (Robert Fletchers)	JPA15
Oldham	GM16	Cowlishaw	GMA16	Cowlishaw	JPA16
Oldham	GM17	Hanging Chadder	GMA17	Hanging Chadder	Deleted
Oldham	GM13	Ashton Road Corridor	GMA18	Land south of Coal Pit Lane (Ashton Road)	JPA17
Oldham	GM19	South of Rosary Road	GMA19	South of Rosary Road	JPA18
Oldham	GM20	Spinners Way / Alderney Farm	Deleted	N/A	N/A
Oldham	GM21	Thornham Old Road	Deleted	N/A	N/A
Rochdale	GM23	Bamford / Norden	GMA20	Bamford / Norden	JPA19
Rochdale	GM24	Castleton Sidings	GMA21	Castleton Sidings	JPA20
Rochdale	GM25	Crimble Mill	GMA22	Crimble Mill	JPA21
Rochdale	GM26	Land north of Smithy Bridge	GMA23	Land north of Smithy Bridge	JPA22
Rochdale	GM27	Newhey Quarry	GMA24	Newhey Quarry	JPA23
Rochdale	GM28	Roch Valley	GMA25	Roch Valley	JPA24
Rochdale	GM29	Trows Farm	GMA26	Trows Farm	JPA25
Salford	GM30	Land at Hazelhurst Farm	GMA27	Land at Hazelhurst Farm	JPA26
Salford	GM31	East of Boothstown	GMA28	East of Boothstown	JPA27

District	LUC Allocation Ref	LUC Allocation Name	GMSF 2020 policy number	2020 GMSF / 2021 PfE Allocation Name	2021 PfE policy number
Salford	GM32	North of Irlam Station	GMA29	North of Irlam Station	JPA28
Salford	GM33	Port Salford Extension	GMA30	Port Salford Extension	JPA29
Stockport	GM34	Bredbury Park Extension	GMA31	Bredbury Park Extension	Deleted
Stockport	GM35	Former Offerton High School	GMA32	Former Offerton High School	Deleted
Stockport	GM36	Gravel Bank Road / Unity Mill	Deleted	N/A	Deleted
Stockport	GM37	Heald Green	GMA33	Heald Green 1 (West)	Deleted
Stockport	GM40	Griffin Farm, Stanley Green	GMA34	Heald Green 2	Deleted
Stockport	GM38	High Lane	GMA35	High Lane	Deleted
Stockport	GM39	Hyde Bank Meadows	GMA36	Hyde Bank Meadows	Deleted
Stockport	GM41	Woodford Aerodrome	GMA37	Woodford Aerodrome	Deleted
Tameside	GM42	Ashton Moss West	GMA38	Ashton Moss West	JPA30
Tameside	GM43	Godley Green Garden Village	GMA39	Godley Green Garden Village	JPA31
Tameside	GM44	South of Hyde	GMA40	South of Hyde	JPA32
Trafford	GM45	New Carrington	GMA41	New Carrington	JPA33
Wigan	GM47	Land South of Pennington	Deleted	N/A	N/A
Wigan	GM48	M6, Junction 25	GMA42	M6 Junction 25	JPA34
Wigan	GM49	North of Mosley Common	GMA43	North of Mosley Common	JPA35
Wigan	GM50	Pocket Nook	GMA44	Pocket Nook	JPA36

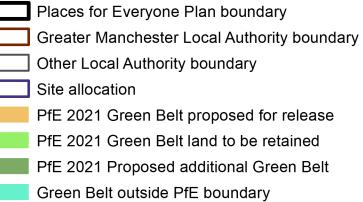
District	LUC Allocation Ref	LUC Allocation Name	GMSF 2020 policy number	2020 GMSF / 2021 PfE Allocation Name	2021 PfE policy number
Wigan	GM51	West of Gibfield	GMA45	West of Gibfield	JPA37



Stage 2 Greater Manchester Green Belt Study Greater Manchester Authority



PfE 2021 Site References



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Contents

Chapter 1 Introduction	5
Explanation of requirement for addenda to the GMSF 2020 evidence base Previous components of the Stage 2 Greater Manchester Green Belt Study Content of this addendum	5 7 7
Chapter 2 Changes to Cumulative Assessment	11
Introduction	11
Strategic Green Belt Area 7	14
Strategic Green Belt Area 10	16
Strategic Green Belt Area 15	18
Strategic Green Belt Area 17	20
Strategic Green Belt Area 18	22
Strategic Green Belt Area 21	24
Strategic Green Belt Area 22	26
Strategic Green Belt Area 23	29
Strategic Green Belt Area 24	31
Strategic Green Belt Area 26	33
References	35

Table of Tables

Table 2.1: PfE 2021 changes to GMSF 2020 allocations and additions	11
Table of Figures	

Table of Figures

Figure 1.1a: Greater Manchester Allocations as defined within the 2021 PfE	
Plan (with GM allocation references)	Ĝ
Figure 1.1b: Greater Manchester Allocations as defined within the 2021 PfE	
Plan (with JPA allocation references)	10

Chapter 1

Introduction

Explanation of requirement for addenda to the GMSF 2020 evidence base

- **1.1** In November 2014, the AGMA Executive Board recommended to the 10 Greater Manchester local authorities that they agree to prepare a joint Development Plan Document ("Joint DPD"), called the Greater Manchester Spatial Framework ("GMSF") and that AGMA be appointed by the 10 authorities to prepare the GMSF on their behalf.
- **1.2** The first draft of the GMSF DPD was published for consultation on 31st October 2016, ending on 16th January 2017. Following substantial re-drafting, a further consultation on the Revised Draft GMSF took place between January and March 2019.
- **1.3** On the 30 October 2020 the AGMA Executive Board unanimously agreed to recommend GMSF 2020 to the 10 Greater Manchester Councils for approval for consultation at their Executives/Cabinets, and approval for submission to the Secretary of State following the period for representations at their Council meetings.
- **1.4** At its Council meeting on 3 December Stockport Council resolved not to submit the GMSF 2020 following the consultation period and at its Cabinet meeting on 4 December, it resolved not to publish the GMSF 2020 for consultation.
- **1.5** As a joint DPD of the 10 Greater Manchester authorities, the GMSF 2020 required the approval of all 10 local authorities to proceed. The decisions of

Chapter 1 Introduction

Stockport Council/Cabinet therefore signalled the end of the GMSF as a joint plan of the 10.

- **1.6** Notwithstanding the decision of Stockport Council, the nine remaining districts considered that the rationale for the preparation of a Joint DPD remained. Consequently, at its meeting on the 11th December 2020, Members of the AGMA Executive Committee agreed in principle to producing a joint DPD of the nine remaining Greater Manchester (GM) districts. Subsequent to this meeting, each district formally approved the establishment of a Joint Committee for the preparation of a joint Development Plan Document of the nine districts.
- **1.7** Section 28 of the Planning and Compulsory Purchase Act 2004 and Regulation 32 of the Town and Country Planning (Local Planning) (England) Regulations 2012 enable a joint plan to continue to progress in the event of one of the local authorities withdrawing, provided that the plan has 'substantially the same effect' on the remaining authorities as the original joint plan. The joint plan of the nine GM districts has been prepared on this basis. Consequently, the Plan is proceeding directly to Publication stage under Regulation 19 of the Town and Country Planning (Local Planning) England Regulations 2012.
- 1.8 Its content has changed over time through the iterative process of plan making, but its purpose has not. The Stage 2 Greater Manchester Green Belt Study formed part of the evidence base which was assembled to support the policies and proposals in the GMSF 2020. Given the basis on which the PfE has been prepared, the GMSF evidence base remains valid in relation to the PfE 2021. That said the Stage 2 Greater Manchester Green Belt Study has been reviewed and updated in the light of the change from GMSF 2020 to the PfE 2021 and, where appropriate, addendum reports have been produced and should be read in conjunction with the Stage 2 Greater Manchester Green Belt Study documents made available in October 2020.

Previous components of the Stage 2 Greater Manchester Green Belt Study

1.9 A Stage 2 Green Belt study was undertaken to assess the potential impact on the Green Belt that could result from the release of land within development allocations proposed in the 2020 Greater Manchester Spatial Framework (GMSF) [See reference 1]. A separate Stage 2 report provided an assessment of the contribution to the Green Belt purposes that could be made by the addition of new Green Belt land also proposed in the 2020 GMSF [See reference 2].

1.10 A further Stage 2 study report considered the combined effect of the release of proposed allocations and the designation of new Green Belt, as proposed within the 2020 GMSF, on the strategic functioning of the Greater Manchester Green Belt [See reference 3]. The cumulative assessment was organised by the 26 Strategic Green Belt Areas (SGBA) defined in the 1981 Structure Plan, and analysed in the 2016 Stage 1 Green Belt Study.

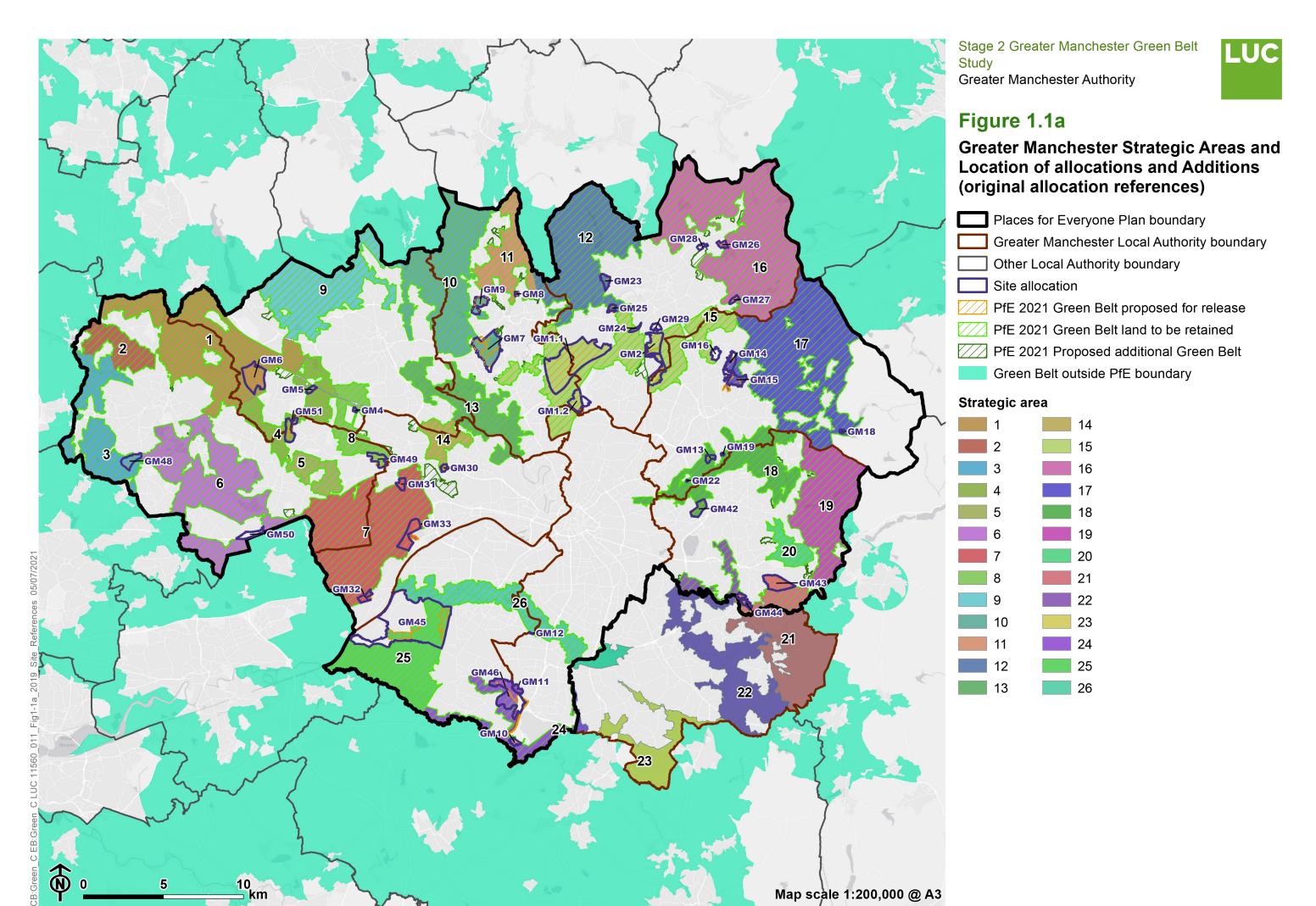
Content of this addendum

1.11 This report forms an addendum to the Cumulative Assessment of Proposed 2020 GMSF Allocations and Additions. It considers the impact of changes to the proposed allocation boundaries and areas of Green Belt release identified in the 2021 PfE Plan. It should be read in conjunction with the Stage 2 Green Belt study reports published in 2020 [See reference 4] and also new addendums to reflect the changes to allocations and additions [See reference 5]

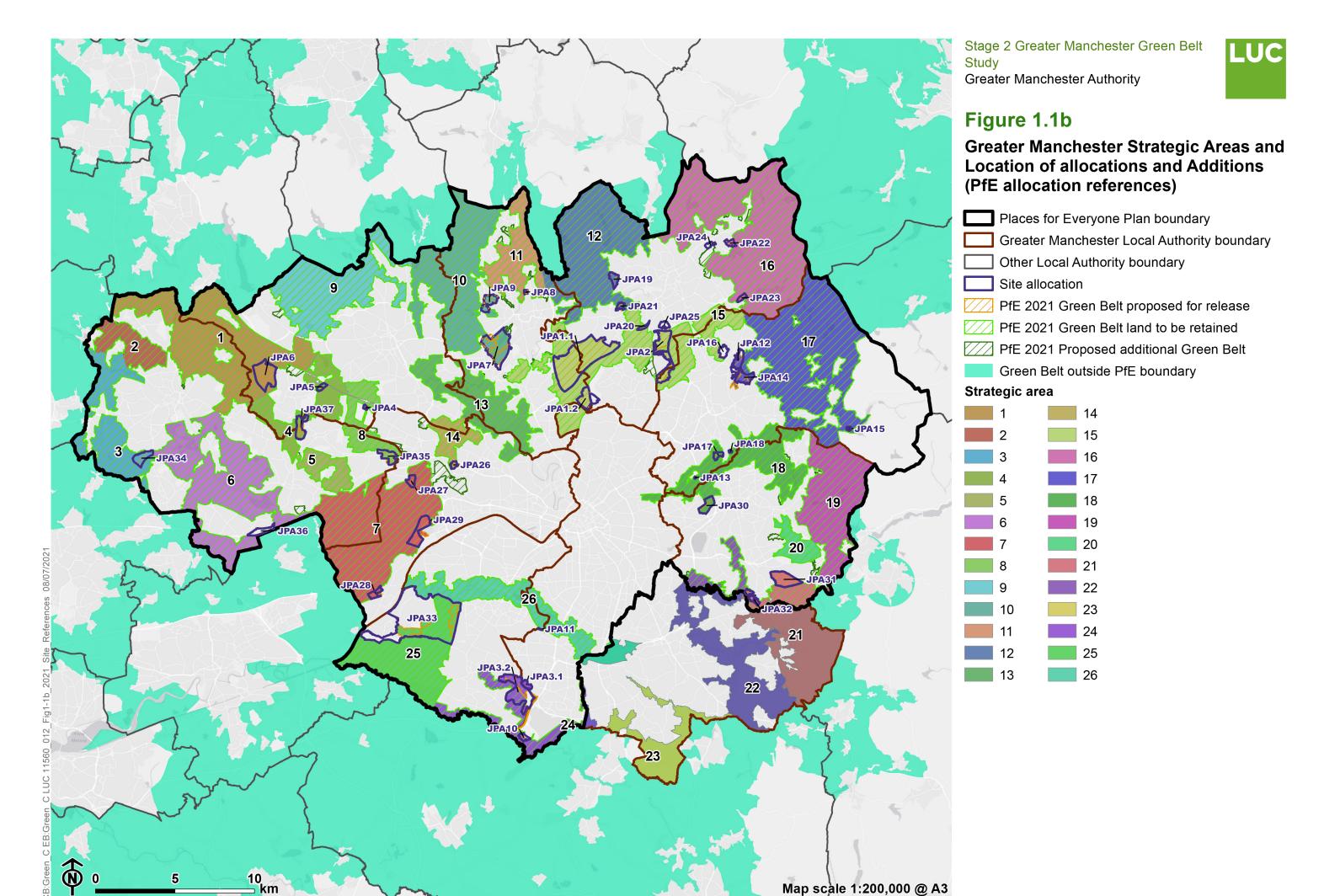
1.12 The allocations and Green Belt additions proposed within the 2021 PfE Plan are shown in Figures 1.1a (with the same allocation references as used in the 2019 and 2020 versions of the GMSF) and 1.1b (with the JPA allocation references used in the PfE Plan).

Chapter 1 Introduction

- **1.13** Chapter 2 details, for each SGBA, the changes made to allocations, and assesses any impact on the 2020 GMSF cumulative assessment. The assessment approach is unchanged from that used in the 2020 cumulative assessment, so reference should be made to that document for further details. The definition and numbering of SGBAs is likewise unchanged.
- **1.14** A number of the SGBAs cross district boundaries, in which case impact on those parts within the PfE Plan area is considered, but there is no assessment of SGBA 23, which lies wholly outside of the PfE Plan area.



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Chapter 2

Changes to Cumulative Assessment

Introduction

- **2.1** This chapter considers each SGBA in which Green Belt allocations or additions have changed in the 2021 PfE Plan. 14 allocations have changed: 7 within the PfE Plan area and 7 which were within the 2020 GMSF area but lie outside of the PfE Plan area. There are no alterations to Green Belt additions within the PfE Plan area, but 7 of the additions proposed in the 2020 GMSF now lie outside of the PfE Plan area.
- **2.2** The changes are listed by SGBA in Table 2.1 below (with the allocation references used in the 2020 assessments and the PFE Plan's JPA allocation references both given). Analysis is then provided for those SGBA's that have been subject to any change.
- **2.3** Although allocations within some SGBA's have changed, and all those now outside of the PfE Plan area have been deleted, the boundaries of the SGBA's themselves have not changed since the Stage 1 Green Belt Assessment in 2016.

Table 2.1: PfE 2021 changes to GMSF 2020 allocations and additions

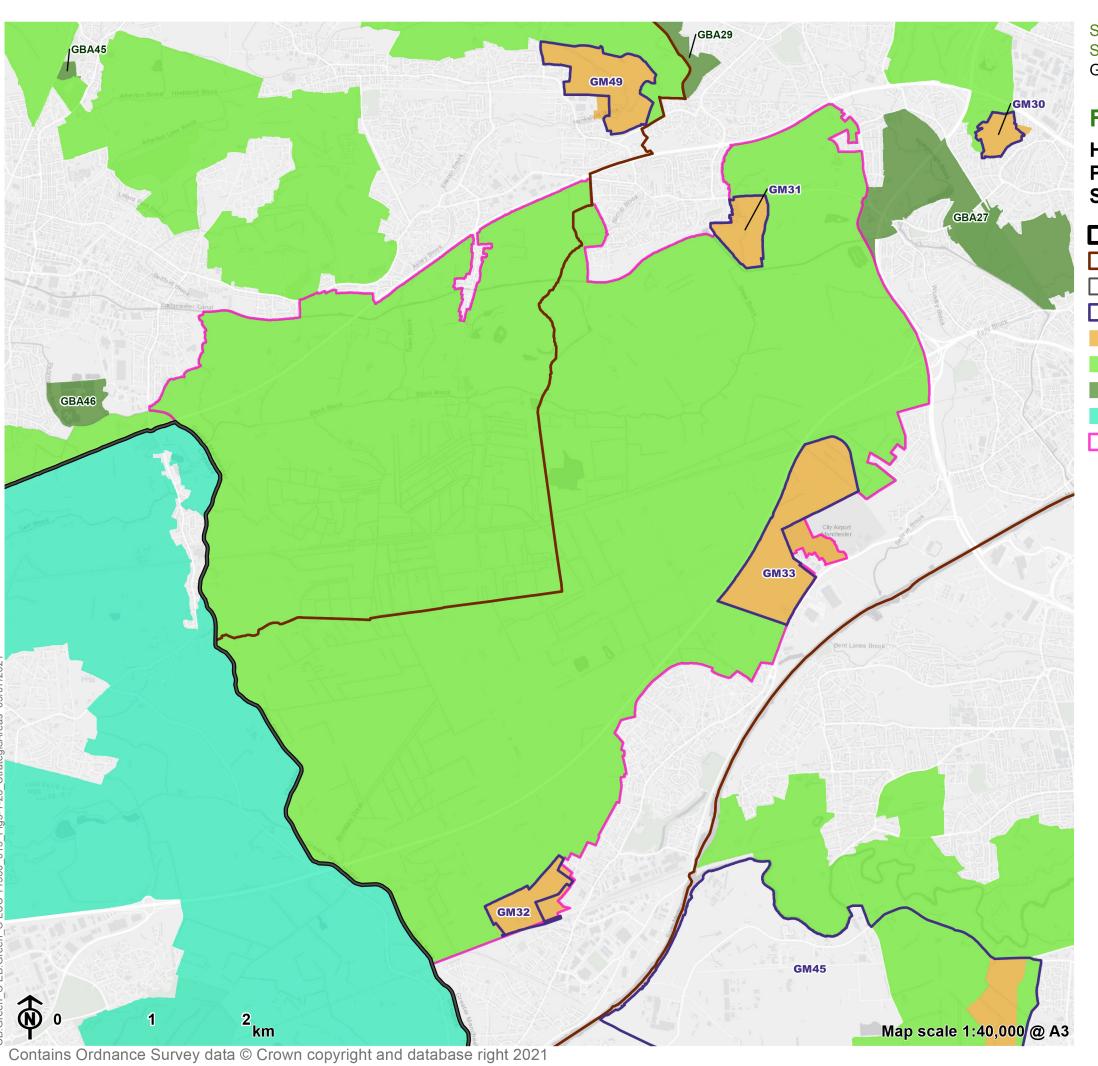
SGBA	Changes to allocations or additions since GMSF 2020?
1	No
2	No
3	No

Chapter 2 Changes to Cumulative Assessment

SGBA	Changes to allocations or additions since GMSF 2020?
4	No
5	No
6	No
7	Change to area of Green Belt release in Allocation GM32 / JPA28.
8	No
9	No
10	Change to area of Green Belt release in Allocation GM9 / JPA9.
11	No
12	No
13	No
14	No
15	Change to area of Green Belt release in Allocation GM2 / JPA2 and deletion of Allocation GM17.
16	No
17	Change to area of Green Belt release in Allocation GM18 / JPA15.
18	Change to area of Green Belt release in Allocation GM13 / JPA17.
19	No
20	No
21	Deletion of addition outside of PfE Plan area: GBA32.
22	Deletion of allocations outside of PfE Plan area: GM34, GM35, GM38 and GM39. Deletion of additions outside of PfE Plan area: GBA31 and GBA36.
23	All of SGBA is outside of PfE Plan area, resulting in deletion of Allocations GM40 and GM41, and Additions GBA33, GBA34, GBA35 and GBA37.
24	Deletion of allocation outside of PfE Plan area: GM37.
25	No

Chapter 2 Changes to Cumulative Assessment

SGBA	Changes to allocations or additions since GMSF 2020?
26	Deletion of allocations in adjacent SGBAs outside of the PfE Plan area.



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Figure 3.1

Harm Assessment: Places for Everyone Plan allocations Strategic Area 7

Places for Everyone Plan boundary

Greater Manchester Local Authority boundary

Other Local Authority boundary

Site allocation

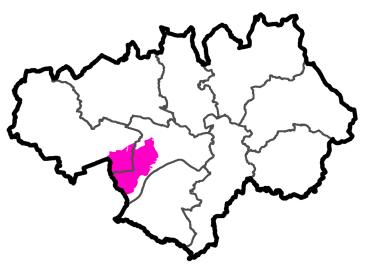
PfE 2021 Green Belt proposed for release

PfE 2021 Green Belt land to be retained

PfE 2021 Proposed additional Green Belt

Green Belt outside PfE boundary

Strategic area



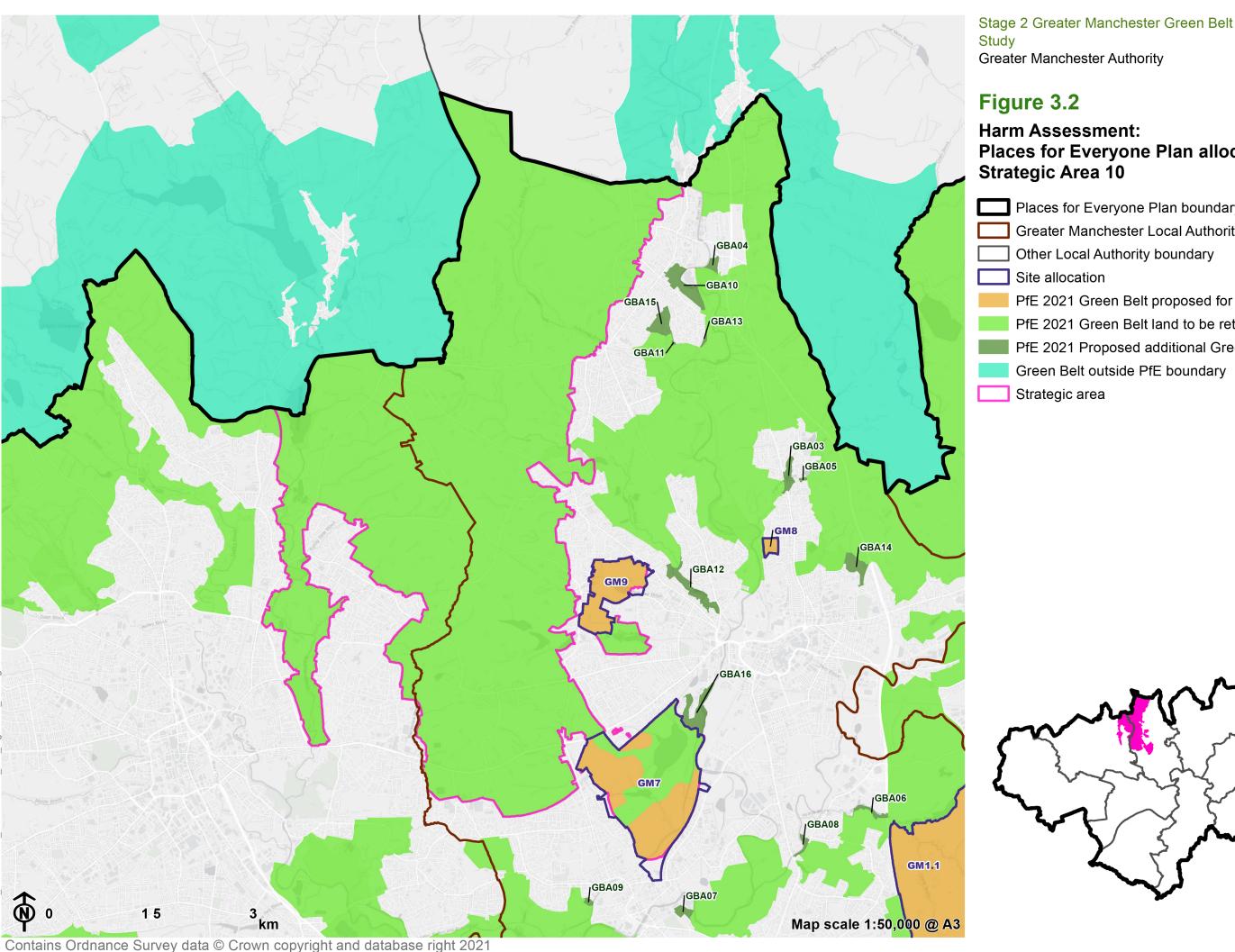
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Changes to allocations and Green Belt additions within SGBA 7

- There is a small increase in the area of Allocation GM31 East of Boothstown from 29.05 ha to 29.79 ha. This reflects the realignment of its eastern boundary to follow a new road that marks the edge of the RHS Bridgewater Garden, together with the exclusion of a small area of woodland at the south-eastern corner of the Allocation.
- Allocation GM32 North of Irlam Station has been reduced in size from 58.8 ha to 29.99 ha, reflecting the exclusion of the large field that formed the northern part of the site.

Impact of changes on cumulative assessment

2.4 The allocation changes do not affect the analysis provided in the GMSF 2020 cumulative assessment.



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Greater Manchester Authority



Places for Everyone Plan allocations

Places for Everyone Plan boundary

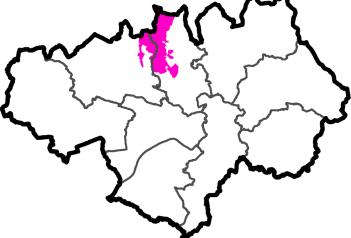
Greater Manchester Local Authority boundary

Other Local Authority boundary

PfE 2021 Green Belt proposed for release

PfE 2021 Green Belt land to be retained

PfE 2021 Proposed additional Green Belt

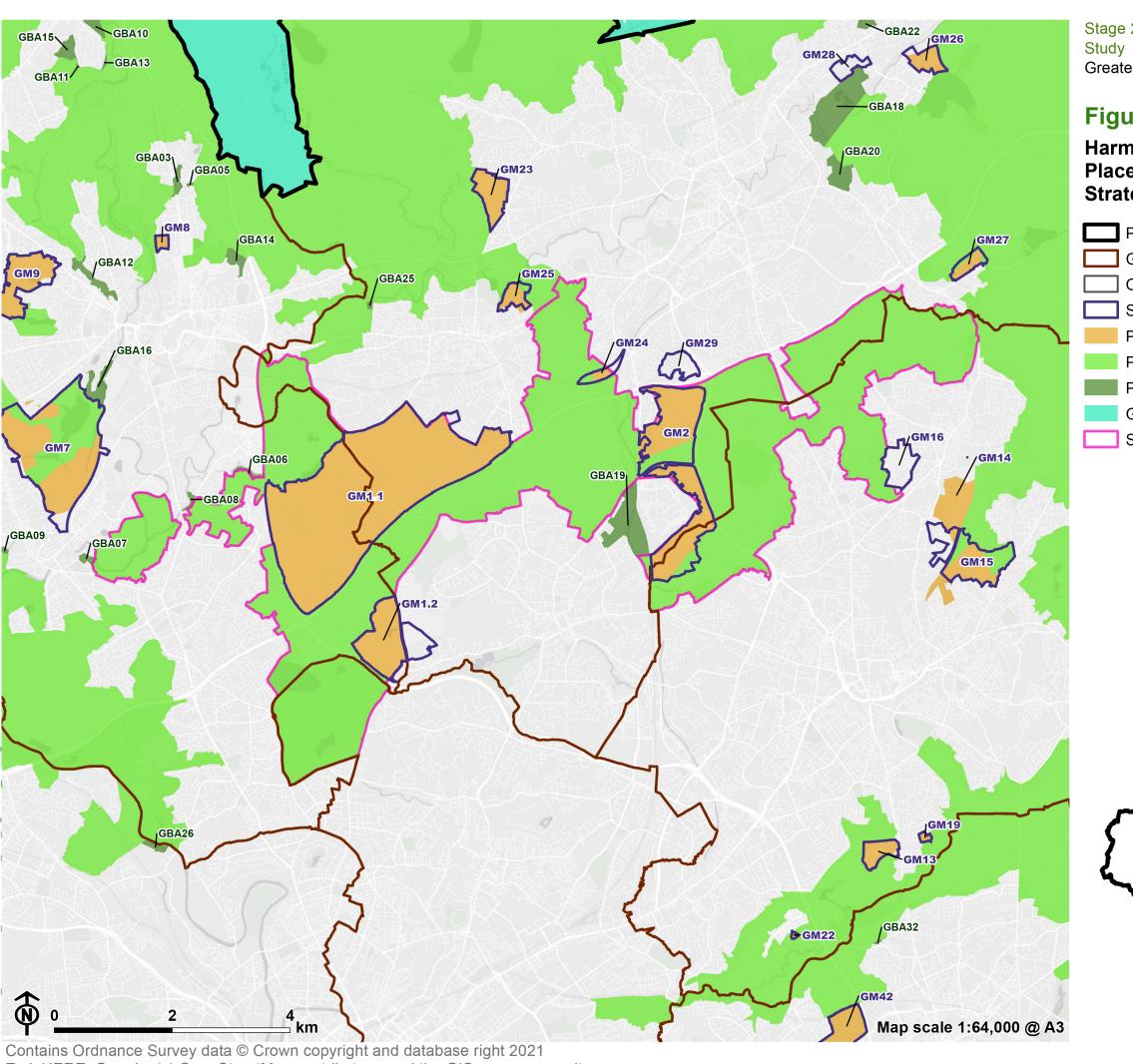


Changes to allocations and Green Belt additions within SGBA 10

■ The 2021 PfE Plan boundary for Allocation GM9 – Walshaw – has been revised very slightly in order to exclude a small field and hedgerow on the south-eastern edge of the Allocation, adjacent to The Elton High School. As a consequence the Allocation area has reduced from 64.13 ha to 63.59 ha.

Impact of changes on cumulative assessment

2.5 The allocation changes do not affect the analysis provided in the GMSF 2020 cumulative assessment.



Stage 2 Greater Manchester Green Belt **Greater Manchester Authority**



Figure 3.3

Harm Assessment: Places for Everyone Plan allocations Strategic Area 15

Places for Everyone Plan boundary

Greater Manchester Local Authority boundary

Other Local Authority boundary

Site allocation

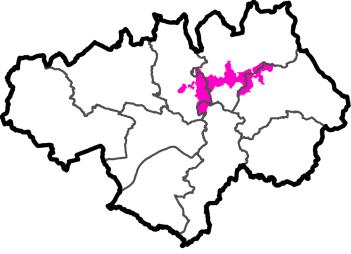
PfE 2021 Green Belt proposed for release

PfE 2021 Green Belt land to be retained

PfE 2021 Proposed additional Green Belt

Green Belt outside PfE boundary

Strategic area

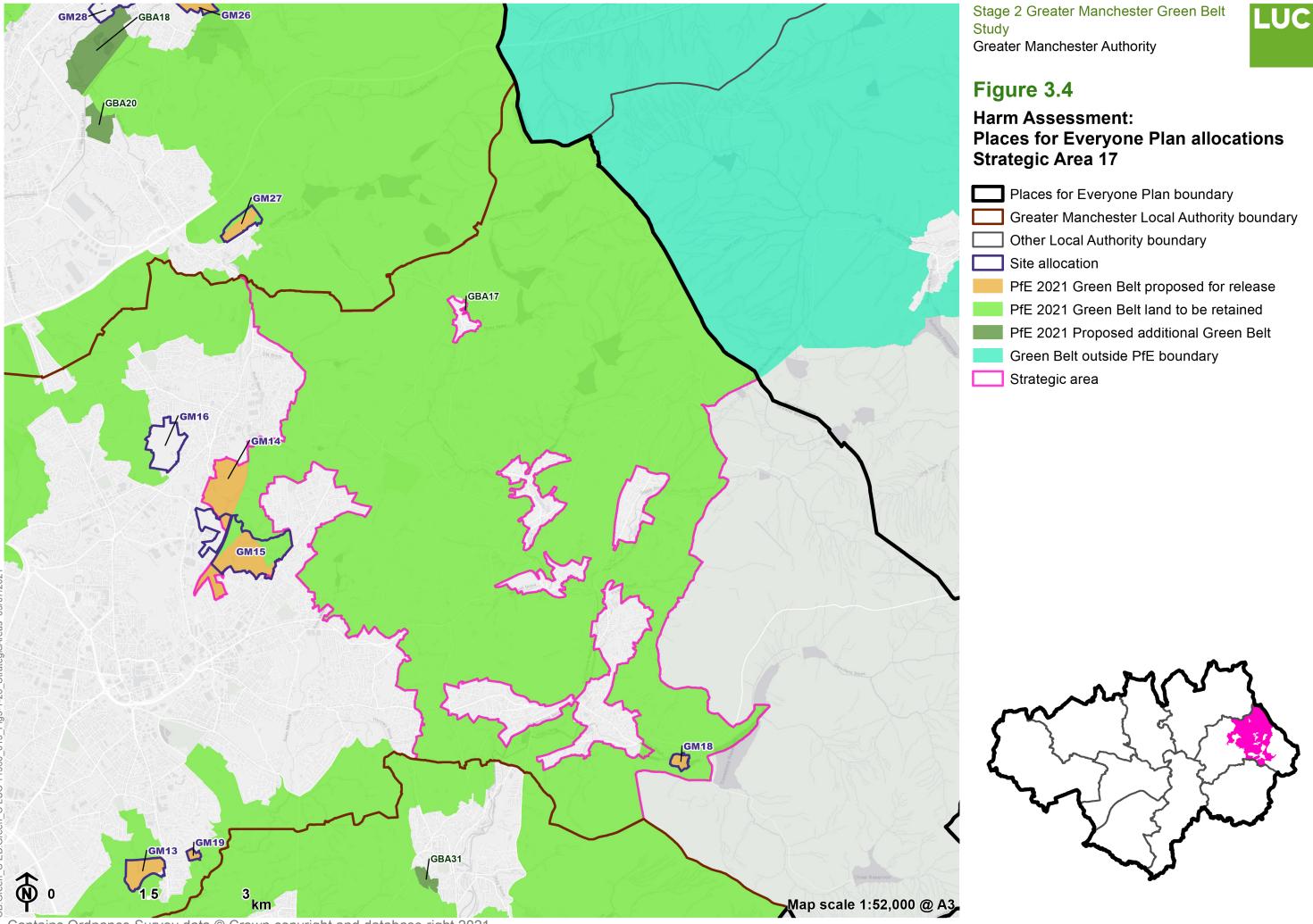


Changes to allocations and Green Belt additions within SGBA 15

■ The 2021 PfE Plan proposes the retention within the Green Belt of an area of land on the southern edge of the Allocation GM2 – Stakehill - in the area closest to the settlements of Chadderton Fold and Healds Green. There is a slight (c.50m) increase in the southward extent of the Allocation boundary at its south-western corner, adjacent to Boarshaw (Middleton). Almost all of the retained Green Belt area is still within the Allocation, so its area has only reduced marginally from 202.45 ha to 202.11 ha, but the area of Green Belt land to be released has reduced by 10.2 ha.

Impact of changes on cumulative assessment

2.6 The allocation changes do not affect the analysis provided in the GMSF 2020 cumulative assessment. There would be marginally less containment of the remaining Green Belt land between Stakehill and Chadderton Fold, but not enough to reduce the assessed level of harm. Likewise the small reduction in settlement separation at the south-western corner of the Allocation does not alter the original assessment's acknowledgement that the release of GM2 would result in the merger of Middleton and Rochdale.



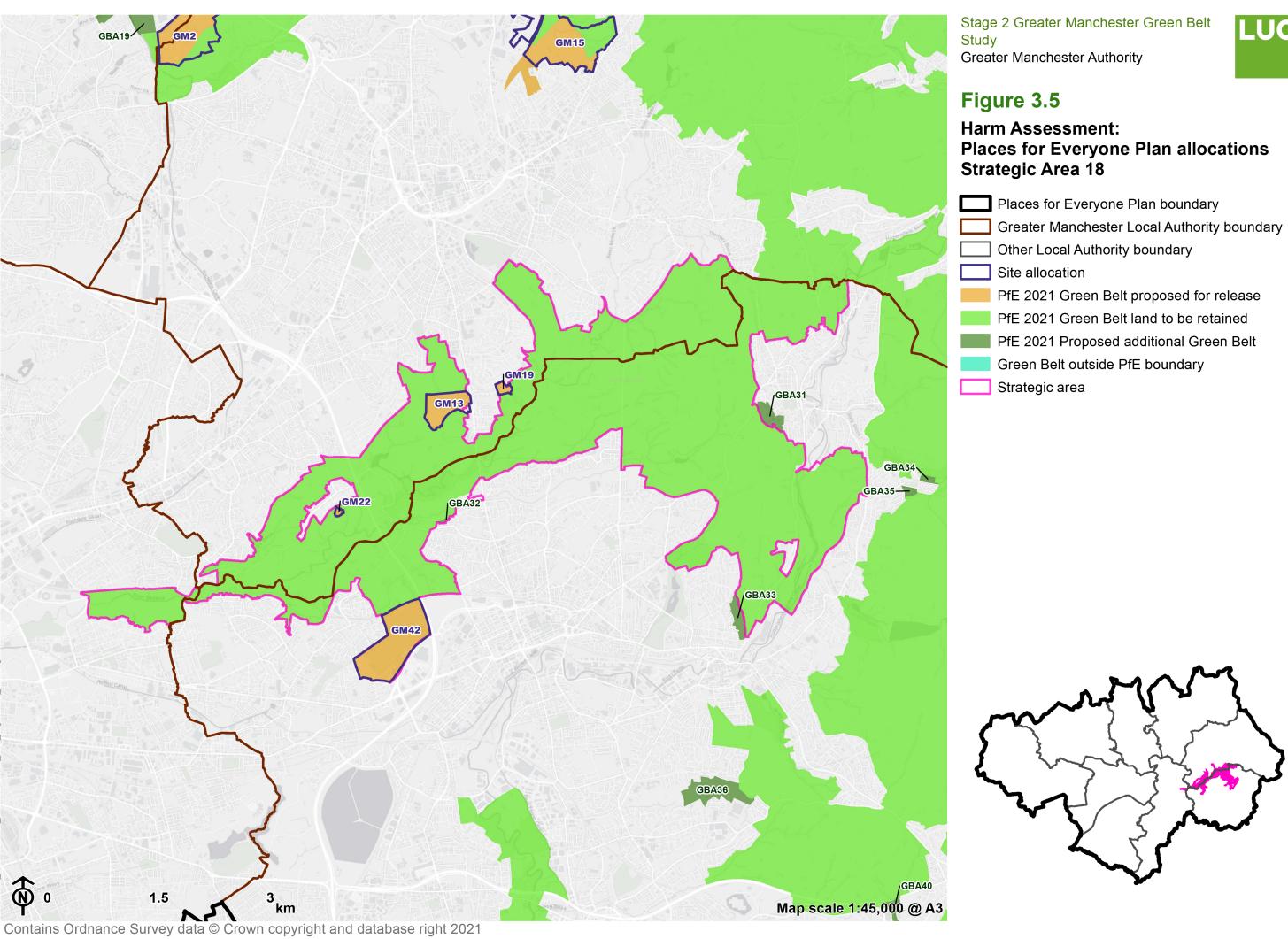
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Changes to allocations and Green Belt additions within SGBA 17

■ The 2021 PfE Plan boundary for Allocation GM18 – Chew Brook Vale (Robert Fletchers) – is now limited to the area occupied by the former Robert Fletcher and Son's paper mill. The land between the mill site and the edge of Greenfield is now to remain in the Green Belt. As a result, the Allocation area has reduced from 32.27 ha to 5.38 ha.

Impact of changes on cumulative assessment

- **2.7** The GMSF 2020 cumulative assessment reported only a limited impact on the contribution of SGBA 17 to checking the sprawl of the Greater Manchester large built-up area (Purpose 1). This impact is further reduced by the retention of Green Belt land between Greenfield and the Allocation.
- **2.8** The retention of that part of the 2020 Allocation that is open and undeveloped countryside reduces encroachment on the countryside (Purpose 3), even though there will be a slight weakening of its Green Belt contribution as a result of containment between the edge of Greenfield and the Allocation.



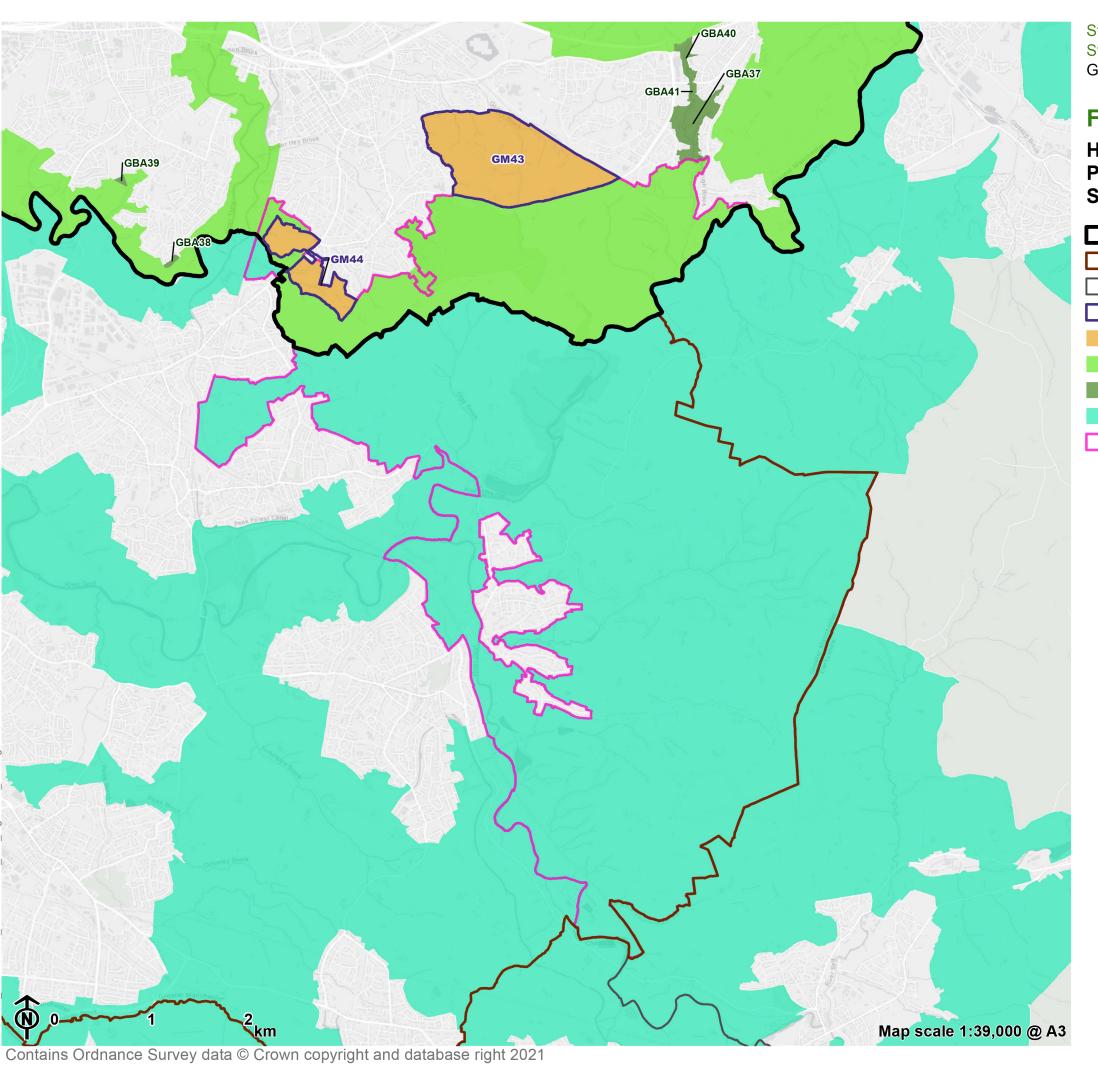
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Changes to allocations and Green Belt additions within SGBA 18

■ The 2021 PfE Plan proposes a reduction in Allocation GM13 – Land south of Coal Pit Lane (Ashton Road) – that excludes land to the west of the farm track that runs south from Coal Pit Lane. As a result, the Allocation area has reduced from 26.42 ha to 19.9 ha.

Impact of changes on cumulative assessment

2.9 The reduction in the westward extent of the Allocation represents a slight reduction in the containment of land to the north and west that would result from the release. This has some minor benefit in terms of reduced harm to Green Belt Purposes 1 and 3 but has little impact strategically.



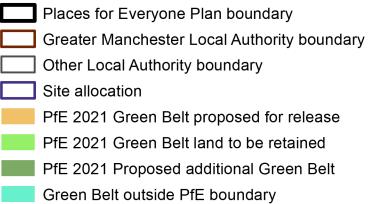
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Figure 3.6

Strategic area

Harm Assessment: Places for Everyone Plan allocations Strategic Area 21



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Changes to assessment area

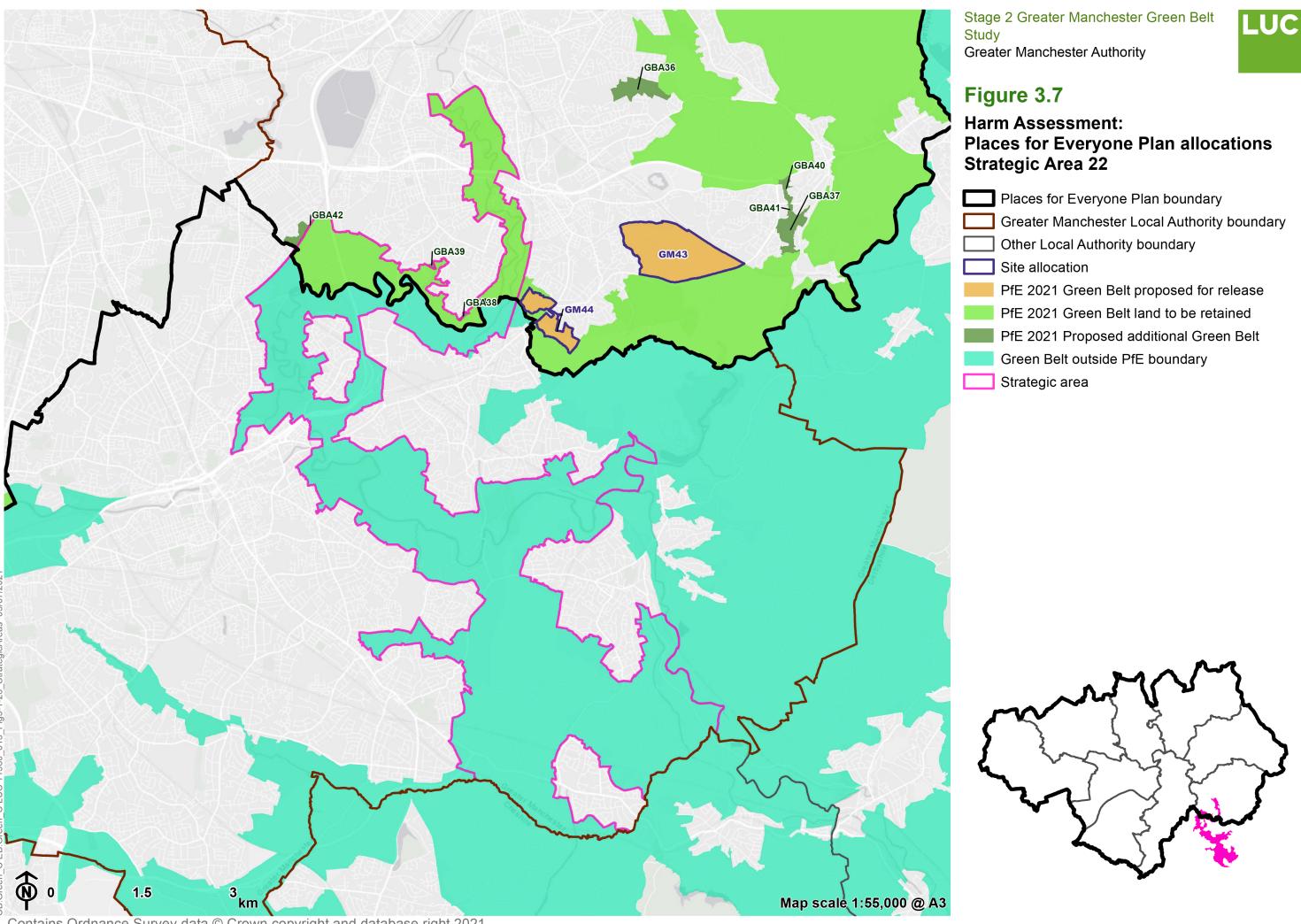
2.10 The PfE Plan area only includes the northernmost part of this SGBA, to the east and south of Hyde.

Changes to allocations and Green Belt additions within SGBA 21

■ The proposed 2.72 ha Green Belt addition GBA32 – Star Field – lies outside of the PfE Plan area.

Impact of changes on cumulative assessment

2.11 The removal of this addition does not affect the analysis provided in the GMSF 2020 cumulative assessment, which stated that this site is a small area which strategically would have little impact on the contribution the SGBA makes to the purposes of the Green Belt. The remainder of the analysis is unchanged from the 2020 assessment.



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Changes to assessment area

2.12 The PfE Plan area only includes the northernmost part of this SGBA, including land between Hyde and Denton, and land between the southern edge of Denton and the River Tame.

Changes to allocations and Green Belt additions within SGBA 22

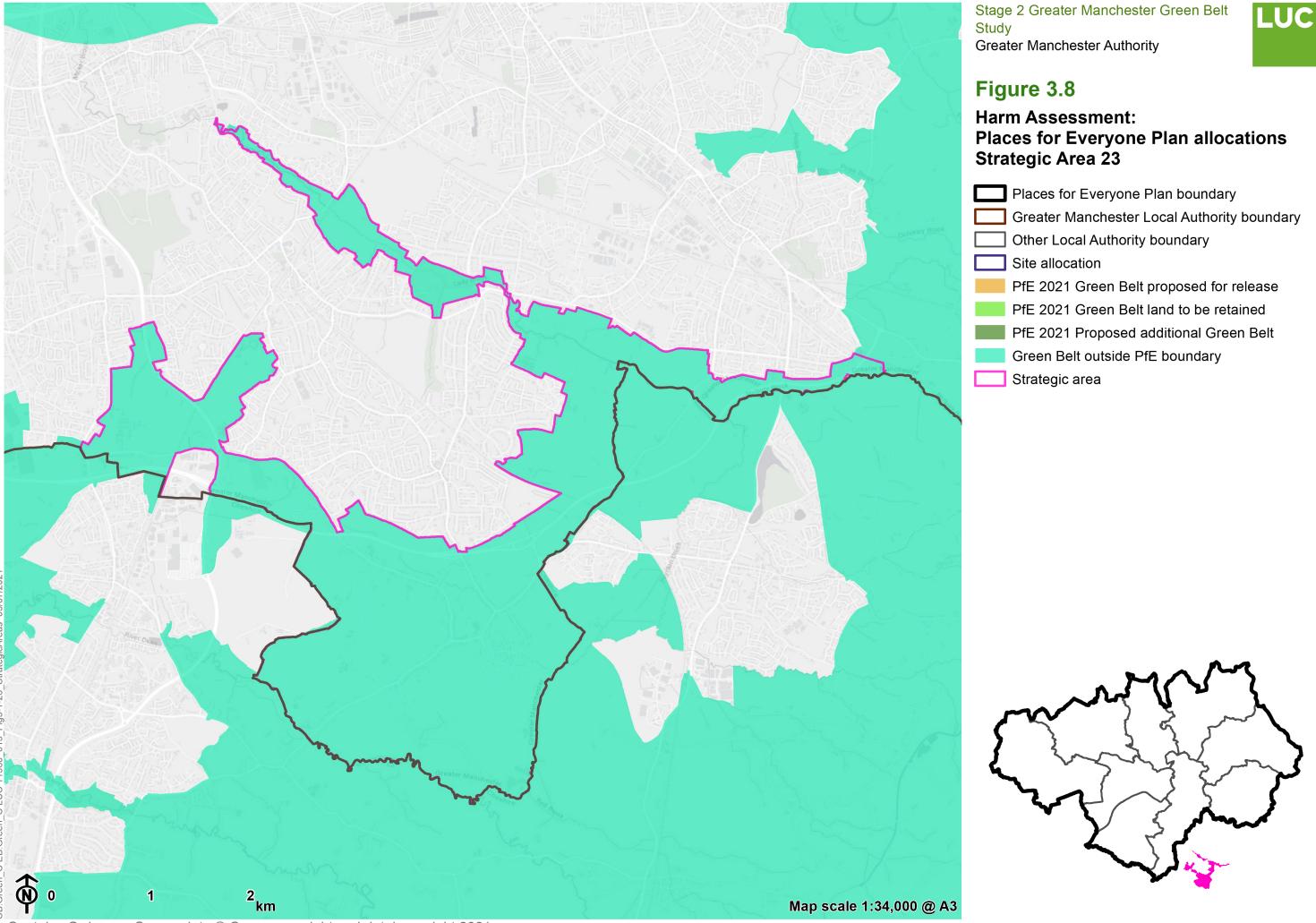
- The following allocations proposed in the 2020 GMSF lie outside of the PfE Plan area:
 - GM34 Bredbury Park Extension 28.47 ha;
 - GM35 Former Offerton High School 16.93 ha;
 - GM38 High Lane 21.22 ha;
 - GM39 Hyde Bank Meadows 16.29 ha.
- The following additions proposed in the 2020 GMSF lie outside of the PfE Plan area:
 - GBA31 Railway embankment at Hyde Bank, Romiley 0.35 ha;
 - GBA36 Dartmouth Crescent 0.8 ha.

Impact of changes on cumulative assessment

2.13 There are now no Green Belt allocations within the PfE Plan area of SGBA 22, and so no adverse impact would result.

Chapter 2 Changes to Cumulative Assessment

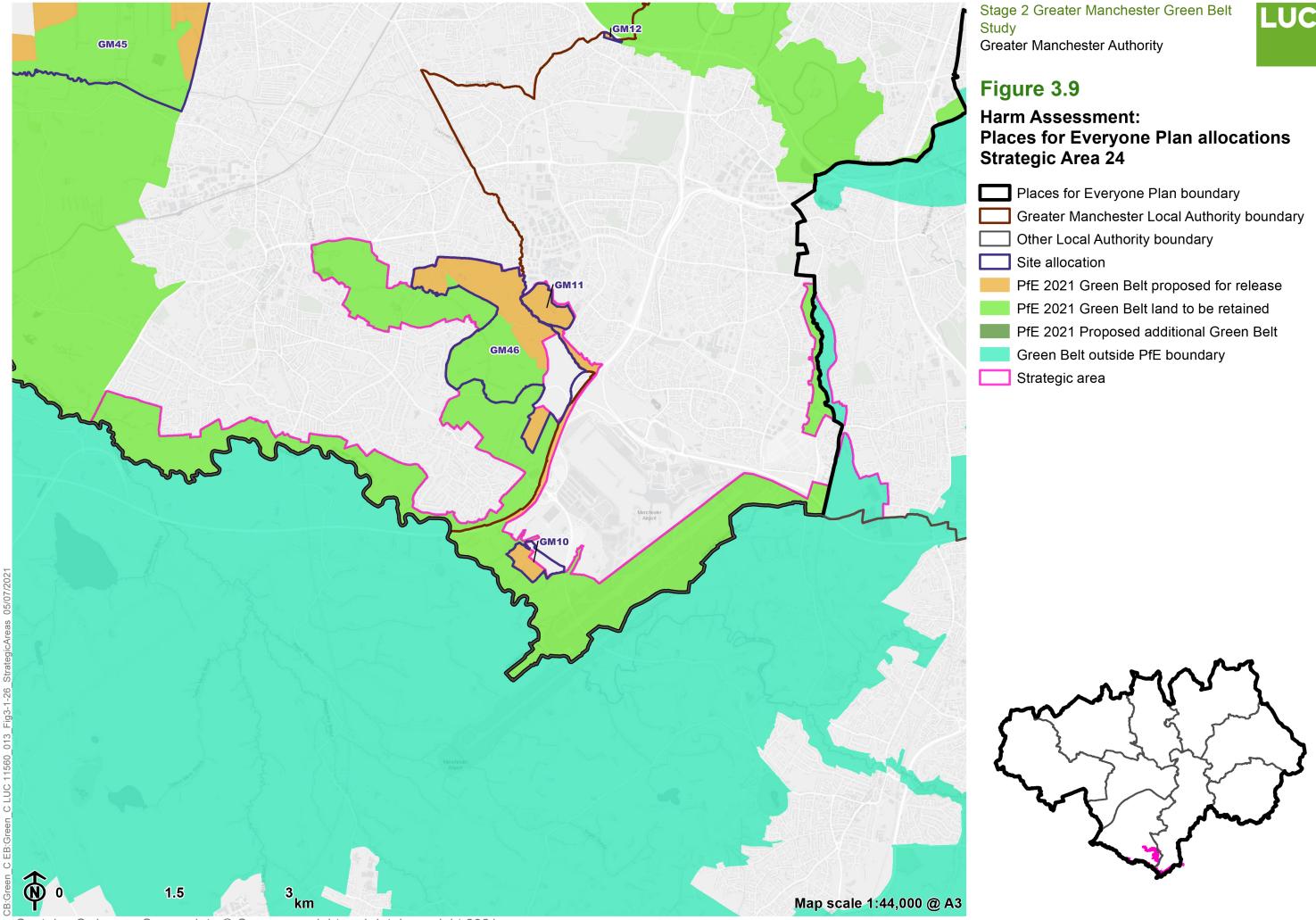
2.14 The three remaining Green Belt additions – GBA45, GBA46 and GBA49 – lie along the fringe of Denton. These amount to less than 9 ha and, as previously reported, would have negligible impact on the strategic role of the Green Belt.



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Changes to assessment area

2.15 All of SGBA 23 lies outside of the PfE Plan area, therefore no assessment is being carried out.



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Changes to assessment area

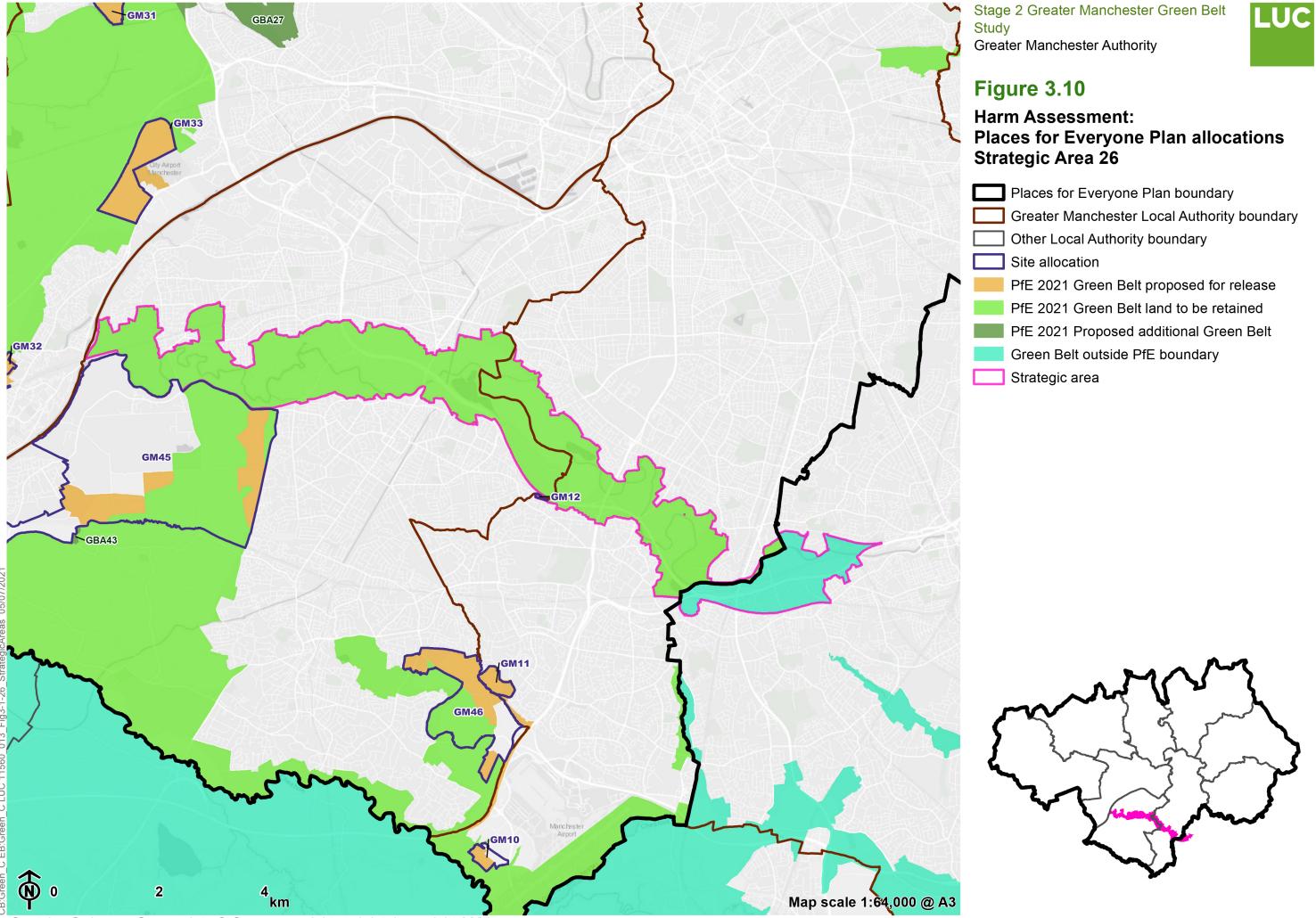
2.16 The PfE Plan area includes all of the SGBA except for the area at its eastern end adjacent to Heald Green and to the east of Gatley Brook.

Changes to allocations and Green Belt additions within SGBA 24

■ The proposed 41.28 ha Green Belt Allocation GM37 – Heald Green – lies outside of the PfE Plan area.

Impact of changes on cumulative assessment

- **2.17** No assessment is being made of that part of SGBA 24 that lies outside of the PfE Plan area.
- **2.18** The proposed allocations within the PfE Plan area would not have any impact on the Green Belt within the SGBA along the Gatley Brook corridor, or on the degree of coalescence between Heald Green and Wythenshawe.
- **2.19** The allocation changes do not have any further impact on the analysis provided in the GMSF 2020 cumulative assessment.



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Changes to assessment area

2.20 The PfE Plan area includes all of the SGBA except for the area at its eastern end between Cheadle, Stockport and Didsbury.

Changes to allocations and Green Belt additions within SGBA 26

■ There are no changes within SGBA 26.

Impact of changes on cumulative assessment

2.21 The change to the assessment area does not have any impact on the analysis provided in the GMSF 2020 cumulative assessment.

References

- Stage 2 Greater Manchester Green Belt Study Assessment of Proposed GMSF 2019 Allocations (LUC, September 2020); Stage 2 Greater Manchester Green Belt Study Addendum: Contribution Assessment of Proposed 2020 GMSF Green Belt Additions (LUC, September 2020).
- 2 Stage 2 Greater Manchester Green Belt Study Contribution Assessment of Proposed 2020 GMSF Green Belt Additions (LUC, September 2020). This replaces an earlier (December 2018) list of site assessments, reflecting various additions, removals and boundary alterations.
- 3 Stage 2 Greater Manchester Green Belt Study Cumulative Assessment of Proposed 2020 GMSF Allocations and Additions (LUC, September 2020).
- All the reports listed above, together with Stage 2 Greater Manchester Green Belt Study Identification of Opportunities to Enhance the Beneficial Use of the Green Belt in the vicinity of Proposed 2019 GMSF Allocations (LUC, September 2020).
- Stage 2 Greater Manchester Green Belt Study Addendum: Assessment of Proposed 2021 PfE Green Belt Additions (LUC, June 2021); Stage 2 Greater Manchester Green Belt Study – Addendum: Contribution Assessment of Proposed 2021 PfE Green Belt Additions (LUC, June 2021).

Report produced by LUC

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